

SPECIAL REPORT: MANAGING FOREST RECREATION RESOURCE VALUES UNDER FRPA

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Topics

- 1. Mandate of the Forest Practices Board
- 2. History of this Report
- 3. Findings
- 4. Recommendations



ABOUT THE FOREST PRACTICES BOARD

Who

- Five part-time appointed board members
- One full-time appointed chair
- 19 full-time staff

What

- "the independent watchdog for sound forest and range practices in British Columbia."
- Mandate provided in legislation





COMPLAINT INVESTIGATIONS

The Board must investigate complaints regarding:

- Compliance
- Appropriateness of government's enforcement

Also:

- Help resolve complaints
- Find improvements to help avoid conflict in the future
- Can not stop work or levy fines





History of Recreation Report

Initiated in 2018

- Many complaints about recreation
- No previous special report

Investigation

Interviews 2018

Report complete May 2021

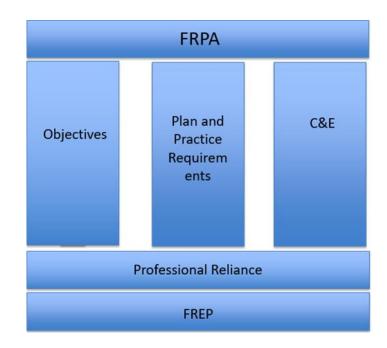




Understanding FRPA

Pillars of FRPA

- Objectives
 - Provincial level objectives for 11 FRPA values
 - Objectives for sites and trails
 - Objectives set by government
- Plans
 - Forest Stewardship Plans
 - Must contain results and strategies for objectives
 - Site plans





Understanding FRPA and Recreation

Recreation Values

 No objective for recreation value established

FRPA Value	FRPA Objective?
Soils	Yes, FPPR s.5
Visual quality	Yes, FPPR s.9.2
Timber	Yes, FPPR s.6
Forage and associated plant communities	Not in FPPR, but in the Range Planning and Practices Regulation, s.7
Water	Yes, FPPR s.8, s.8.2
Fish	Yes, FPPR s.8.1
Wildlife	Yes, FPPR s.7, s.9, s.9.1
Biodiversity	Yes, FPPR s.7, s.9, s.9.1
Recreation resources	No
Resource features	No
Cultural heritage resources	Yes, FPPR s.10



Understanding FRPA and Recreation

Section 56 and 57

Manage Recreation Sites and Trails

Section 118

Enables partnership Agreements

Section 58

Manage conflicting uses





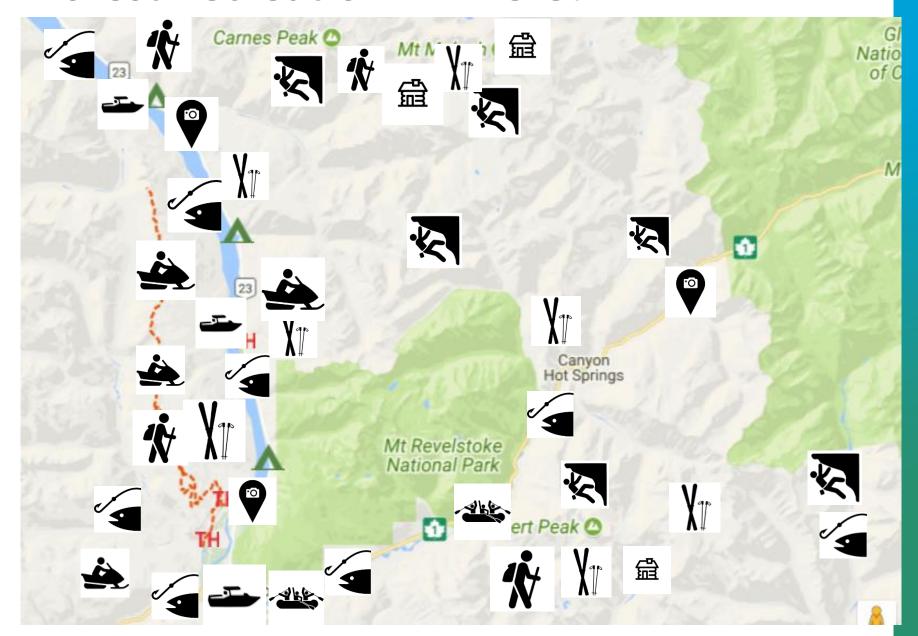
Government Staffing

- Mandate is focused on sites and trails
- Staffing effort is stretched for this part of their mandate
- Little capacity for managing recreation on the broader landbase.





Forest Recreation – Where?



Forest Harvesting

- Impacts of timber harvesting on recreation.
- Impacts on timber harvesting due to need to accommodate recreation resources
- Focus is mostly on managing impact of harvest on designated sites and trails; not on the broader recreation resource





Access Management

- Deactivation
- Conflicting demands





User Group Conflicts

- Motorized and non-motorized
- Commercial and noncommercial





Recreation Planning

- Inventories and Information.
- Strategic land use planning
 - Little planning for 20 years
- Objectives
 - Recreation sites; many with no objectives.
 - Many objectives outdated



FRPA; strengths

- Good legal structure
- Objectives instead of rules

FRPA; weaknesses

- Structure often not applied.
- Gaps in objectives
- Gaps in inventories and information
- Public input limited
- No cohesive planning layer





OPPORTUNITIES FOR IMPROVEMENT

- Improve the information available on recreation resources.
- 2. Improve the use of objectives for managing the recreation resources value
- 3. Incorporate recreation resources values into strategic and tactical planning processes.



Looking Ahead; FRPA amendments

- Public Involvement
 - Forest Operations Map
 - Mandatory annual public review
 - Roads and blocks
 - Expected to come into force in 2022



Forest Landscape Planning

- The chief forester, in preparing a forest landscape plan, must consider the following objectives:
- (a) supporting the production and supply of timber in the forest landscape area;
- (b) supporting the protection and conservation of the environment;
- (c) managing the values placed on forest ecosystems by Indigenous peoples;
- (d) managing the values placed on forest ecosystems by local communities;
- (e) preventing, mitigating and adapting to impacts caused by significant disturbances to forests and forest health, including wildfire, insects, disease and drought.



- Forest Landscape Planning Status
 - Four Pilots
 - Indigenous co-governance is critical
 - 8 to 10 years to implement across BC
 - Gradual transition out of Forest Stewardship Plans
 - Province is developing policy and procedures (i.e. "how to") based on pilots
 - Information base for recreation is limited
 - Government has limited capacity for this



Opportunities

- Take advantage of new public involvement tools
- Get ready for Forest Landscape planning
 - Crowd sourcing recreation features inventories?
 - Learning about planning?
 - Organizing recreation users locally?
 - Look for creative funding to support recreation planning

Discussion

